CUPERTINO UNION SCHOOL DISTRICT

MEASURE H GENERAL OBLIGATION BONDS PERFORMANCE AUDIT June 30, 2023

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CONTENTS

INDEPENDENT AUDITOR'S REPORT	1
BACKGROUND:	
LEGISLATIVE HISTORY	2
CUPERTINO UNION SCHOOL DISTRICT MEASURE H GENERAL OBLIGATION BONDS	2
PERFORMANCE AUDIT:	
OBJECTIVES	3
SCOPE	3
METHODOLOGY	3
CONCLUSIONS	3



INDEPENDENT AUDITOR'S REPORT

Board of Education Cupertino Union School District Cupertino, California

We have conducted a performance audit of the Cupertino Union School District (the "District") Measure H General Obligation Bond funds for the year ended June 30, 2023.

We conducted our performance audit in accordance with *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our conclusion based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our conclusions based on our audit objectives.

Our audit was limited to the objectives listed on page 3 of this report which includes determining the compliance with the performance requirements for the Proposition 39 Measure H General Obligation Bonds under the applicable provisions of Section 1(b)(3)(C) of Article XIIIA of the California Constitution and Proposition 39 as they apply to the bonds and the net proceeds thereof. Management is responsible for Cupertino Union School District's compliance with those requirements.

Solely to assist us in planning and performing our performance audit, we obtained an understanding of the internal controls of Cupertino Union School District to determine the audit procedures that are appropriate for the purpose of providing a conclusion on the District's compliance with the requirements of Proposition 39, as specified by Section 1(b)(3)(C) of Article XIIIA of the California Constitution, but not for the purpose of expressing an opinion on the effectiveness of internal control. Accordingly, we do not express any assurance on the internal control.

The results of our procedures indicated that, in all significant respects, Cupertino Union School District expended Measure H General Obligation Bond funds for the year ended June 30, 2023 only for the purposes approved by the voters and only on the specific projects developed by the District's Board of Education, in accordance with the requirements of Proposition 39, as specified by Section 1(b)(3)(C) of Article XIIIA of the California Constitution.

Crow UP

Crowe LLP

Sacramento, California February 1, 2024

LEGISLATIVE HISTORY

On November 7, 2000, California voters approved Proposition 39, the Smaller Classes, Safer Schools and Financial Accountability Act. Proposition 39 amended portions of the California Constitution to provide for the issuance of general obligation bonds by school districts, "for the construction, reconstruction, rehabilitation or replacement of school facilities, including the furnishing and equipping of school facilities, or the acquisition or lease of real property for school facilities", upon approval by 55% of the electorate.

Education Code Section 15278 provides additional accountability measures:

- 1. A requirement that the school district establish and appoint members to an independent citizens' oversight committee.
- A requirement that the school district expend bond funds only for the purposes described in Section 1(b)(3) of Article XIII A of the California Constitution, and ensuring that no funds are used for any teacher or administrative salaries or other school operating expenses.
- 3. A requirement to conduct an annual independent performance audit required by Section 1(b)(3)C of Article XIII A of the California Constitution.
- 4. A requirement to conduct an annual independent financial audit required by Section 1(b)(3)D of Article XIII A of the California Constitution.

CUPERTINO UNION SCHOOL DISTRICT MEASURE H GENERAL OBLIGATION BONDS

On June 12, 2012 the electorate of Cupertino Union School District approved the \$220 million "Measure H" General Obligation Bonds with greater than 55% of the qualified votes in favor. The summarized text of the ballot language was as follows:

"To improve school safety and facilities for learning and teaching, shall Cupertino Union School District issue \$220 million in bonds at interest rates within the legal limit, to construct new classrooms for growth, complete seismic upgrades, construct science labs, upgrade computers and education technology, renovate playgrounds, replace restrooms, cafeterias, roofs, heating and fire safety systems, remove hazardous materials, improve energy efficiency, and qualify for State grants, with independent audits and citizen oversight? The State cannot take the funds."

In 2012, the District issued Series A Bonds in the amount of \$50,000,000 to improve, construct, or reconstruct school facilities. The Series A Bonds were issued as Qualified School Construction Bonds, bear interest at rates ranging from 2.0% and 5.0% and are payable on June 30 of each year until maturity.

In 2014, the District issued Series B Bonds in the amount of \$99,995,000 to improve, construct, or reconstruct school facilities. The Series B Bonds bear interest at rates ranging from 2.0% and 5.0% and are payable on June 30 of each year until maturity.

In 2016, the District issued Series C Bonds in the amount of \$55,000,000 to improve, construct, or reconstruct school facilities. The Series C Bonds bear interest at rates ranging from 3.0% and 5.0% and are payable on June 30 of each year until maturity.

In 2019, the District issued Series D Bonds in the amount of \$15,005,000, to improve, construct, or reconstruct school facilities. The Series D General Obligation Bonds bear interest at rates ranging from 2.5% to 5.0% and are payable on June 30 of each year until maturity.

OBJECTIVES

The objective of our performance audit was to determine that the District expended Measure H General Obligation Bond funds for the year ended June 30, 2023 only for the purposes approved by the voters and only on the specific projects developed by the District's Board of Education, in accordance with the requirements of Proposition 39, as specified by Section 1(b)(3)C of Article XIII A of the California Constitution.

SCOPE

The District provided to us a list of all Measure H General Obligation Bond project expenditures for the year ended June 30, 2023. A total of \$6,213,806 in expenditures for the year ended June 30, 2023 were identified.

METHODOLOGY

We performed the following procedures to the list ("the List") of Measure H General Obligation Bond project expenditures for the year ended June 30, 2023:

- Verified the mathematical accuracy of the List.
- Reconciled the List to total bond expenditures as reported by the District in the District's audited Measure H General Obligation Bonds financial statements for the year ended June 30, 2023.
- Selected a combined sample of 32 payroll and non-payroll expenditures totaling \$4,074,244 from the population of Measure H expenditures. The sample was selected to provide a representation across specific construction projects, vendors and expenditure amounts. The sample represented approximately 66% of the total expenditure value. Verified that the sampled expenditures were used for the construction, rehabilitation, or replacement of school facilities, including the furnishing and equipping of school facilities, or the acquisition or lease of real property for school facilities and that funds were not spent for salaries or other administrative expenses not authorized by Proposition 39. Verified that the funds used to pay the salaries of district employees were allowable per Opinion 04-110 issued on November 9, 2004 by the State of California Attorney General.

CONCLUSION

The results of our procedures indicated that, in all significant respects, Cupertino Union School District expended Measure H General Obligation Bond funds for the year ended June 30, 2023 only for the purposes approved by the voters and only on the specific projects developed by the District's Board of Education, in accordance with the requirements of Proposition 39, as specified by Section 1(b)(3)C of Article XIII A of the California Constitution.